

The Danish Ministry of Transport

An organisational guide to our secretariat and units



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Preface

During the past few years the Danish Ministry of Transport has undergone a series of substantial organisational changes. Today, the ministry resembles a corporation with many different units that vary significantly in size and organisation.

This organisational guide contains a brief presentation of the Secretariat and our other units. Towards the end of the guide you will also find an organisation chart.

It is our hope that the guide will be a useful tool for our international contacts and partners. A tool that will serve as an introduction to the Ministry of Transport and give a better understanding of our many different areas of responsibility.

Enjoy your reading

Flemming Hansen Minister of Transport

> Thomas Egebo Permanent Secretary



Entrance to the Ministry of Transport, which is located in the centre of Copenhagen near the Danish Parliament. Photo: Bjarne Hansen

The Ministry of Transport

The Ministry of Transport

The Ministry of Transport is a complex organisation whose areas of responsibility are handled by many different units. Our areas of responsibility include roads and traffic, fixed links, railways, public transport, harbours, airports and assignments in relation to postal services, meteorology, transport research and the Danish coasts. The different units have a total of approximately 40,000 employees.

The Minister of Transport is a member of the Danish government. It is his role to implement the government's traffic policy as expressed for instance in legislative programmes and the government platform. The Minister of Transport is also the senior administrative authority within the traffic area.

The Secretariat serves as adviser of the Minister of Transport. It is headed by the Permanent Secretary, who chairs the so-called corporate board which also consists of each of the section managers in the Secretariat and the directors of some of the units under the Ministry of Transport.



Minister of Transport Flemming Hansen (left) and Permanent Secretary Thomas Egebo (right) in conversation at the office of the Minister of Transport. Photo: Bjarne Hansen The corporate board was established in 1998 in order to provide the Ministry of Transport with a joint forum for management and organisational development and coordination, including discussions of management information systems, management philosophy, annual state budgets and legislative programmes.

The corporate board for instance has developed a strategic framework for the entire Ministry of Transport. According to this strategic framework it is the joint mission of the Ministry of Transport to create opportunities for mobility – through analysis, through advising the minister, through constructing and operating traffic systems and through traffic regulation, notices and inspections.

However, mobility is not a goal in itself. It is our vision to promote mobility that creates real value. In other words, it is the responsibility of the Ministry of Transport to predict future mobility needs, to develop, draft and implement the traffic policy of the Minister of Transport and through this to combine the plurality of concerns that make up a multipurpose traffic policy set on new responsibilities - in order to promote mobility that creates increasing value for Denmark.

This is the vision of the Ministry of Transport across our many different units. However, the primary work will take place in each unit. In our worklife we in other words will move from thought to action – and transform our mission and vision into everyday activities in all units.



The new Copenhagen metro opened in October 2002. It provides new transport opportunities characterised by comfort and speed. Photo: Ørestad Development Corporation / Mette Højrup



Today, the Danish state owns 33.8 percent of the shares in Copenhagen Airport A/S, which became a private company in 1990. Copenhagen Airport had 18.3 million passengers in 2002.

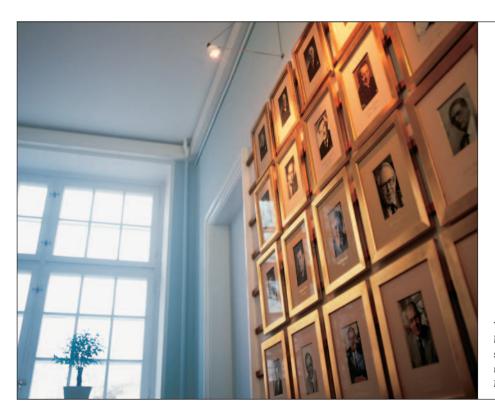
The Secretariat

The Secretariat of the Ministry of Transport

The Secretariat advises the Minister of Transport on the general coordination and administration of the ministry's area of responsibility. The Secretariat also assists the minister with planning and drafting traffic policy and prepares recommendations for laws and proclamations on behalf of the minister. In addition, the Secretariat has several other standard administrative functions.

The Minister of Transport also has a private secretariat in the Secretariat. The private secretariat assists the minister with standard secretarial assignments including coordinating and conducting meetings. In addition, the private secretariat handles daily contact to other government members, the press and the Danish Parliament.

The Secretariat has 155 employees in three sections and various staff functions. The following four pages contain a brief presentation of these sections and functions. The presentation also identifies the units that belong to each section or function.



This wall in the Secretariat has pictures of all ministers since the foundation of the ministry in 1900. Photo: Bjarne Hansen

Section of Aviation, Road Traffic and Coasts

The Section of Aviation, Road Traffic and Coasts (also known as the 1st Section) handles assignments within meteorology, aviation, traffic, expropriation, coastal protection, roads, postal services, international cooperation and fixed links.

The section consists of four offices.

The Road Office (1st Office) handles assignments within road and expropriation legislation, national roads, road construction, bicycle traffic, road safety and the environment.

Units: The Road Directorate and the Commissioners.

The Aviation Office (2nd Office) handles assignments within aviation and airports, meteorology, state harbours, coastal protection and the territorial seas.

Units: The Civil Aviation Authority, NAVIAIR, the Danish Meteorological Institute, the Danish Coastal Authority and the Aircraft Accident Investigation Board for Civilian Aviation.

The International Office (3rd Office) handles assignments within the EU, CEMT and Nordic cooperation, the fixed links across the Great Belt and Oresound as well as preliminary investigations of the fixed link across Fehmern Belt.

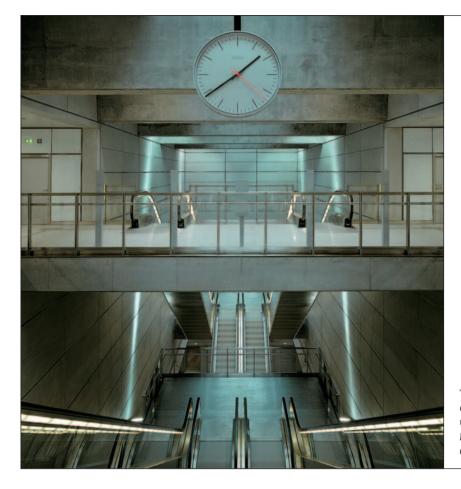
Units: Sound & Belt Holding A/S and the Oresound Link Consortium.

The Traffic and Postal Office (4th Office) handles assignments within traffic legislation, commercial transport (freight, bus, taxi) and postal services.

Units: Post Denmark A/S, the Danish Motor Vehicle Inspection Office, the Road Safety and Transport Agency and the Road Transport Council.



The North Sea coast in western Denmark has coastal protection facilities to prevent flooding and erosion.



The new Copenhagen metro has a simple and functional design with excellent access facilities. Photo: Ørestad Development Corporation / Jens Frederiksen

Section of Public Transport

The Section of Public Transport (also known as the 2nd Section) handles assignments within public service railway and ferry traffic.

The section consists of two offices.

The Public Transport Office (6th Office) handles assignments within traffic contracts with railway companies, railway fees and subsidies, railway economic structures and infrastructure, proposals for project and construction acts, coordination and social subsidies as well as regulation and procurement of public service ferry traffic.

Units: The Port of Copenhagen A/S and the Ørestad Development Corporation.

The Railway Office (7th Office) handles general questions concerning railway companies and infrastructure operators as well as railway safety and tender of public service ferry operations to Bornholm.

Units: The Railway Inspectorate, the Danish National Railway Agency, BornholmFerries, DSB and DSB S-Trains A/S.

Finance Section

The Finance Section handles assignments within finance and corporate law.

The section consists of two offices and a corporate unit.

The Corporate Unit provides advice on ownership relating to companies under the Ministry of Transport, including questions concerning financial development, incorporation, sale and acquisition as well as competition and corporate law.

Units: Scandlines AG, BornholmFerries.

The Budget and Accounting Office handles assignments within annual state budget negotiations, appropriation acts, performance contracts, company accounts and liaisons with the National Audit Office. It also serves as the Secretariat's internal cashier's office and has an accounting centre that handles accounting for the Secretariat and several units under the Ministry of Transport.

The Planning Office handles assignments within traffic policy, accounts, plans and analyses, the environment, energy and CO₂, physical planning, research administration, research and development projects, economics and statistics, transport economics, prognoses, traffic models, taxes and socio-economic analyses.

Units: The Danish Transport Research Institute.



Denmark has 79 large and small inhabited islands that are connected by a network of bridges and ferries.



The Danish road network consists of state, county, municipality and private roads. Today, 27 percent of all road transportation in Denmark takes place on state roads. Photo: Post Denmark A/S photo archive / Knud Nielsen

Staff functions

In addition to the three sections the Secretariat has two staff functions.

The Personnel and Secretariat Office handles several crossorganisational assignments within the Ministry of Transport. It is responsible for training, competence development, organisation, information, salary budgets, internal operation budget, IT maintenance, internal services, management contracts etc. The Personnel and Secretariat Office also performs consulting and advisory services for several units under the Ministry of Transport.

The Commissioner of Matters of Legislation provides legal advice and is responsible for the legislative programme of the Ministry of Transport.

Units

Units in the Ministry of Transport

To meet Denmark's need for modern organisational forms the Ministry of Transport during the past few years has developed a new structure that for instance improves the prospects of free competition and makes us able to perform our assignments more efficiently. Accordingly, many areas of responsibility in the Ministry of Transport have been placed in decentralised organisation and business units.

The Ministry of Transport now consists of many different units in addition to the Secretariat. The so-called agencies are listed on the annual state budget. The Ministry of Transport has complete control of the agencies which are the only units represented in the ministry's corporate board. In addition to the agencies the Ministry of Transport has three other forms of units that are organised as companies and are not listed on the annual state budget. These are limited companies, partnerships and so-called independent public companies whose organisation resembles limited companies but which are not based on shareholding. Limited companies, partnerships and independent public companies are all managed by a board.

The following pages contain a brief presentation of each of the many units in the Ministry of Transport – divided into eight different areas.

> Railway transport is the most common form of public transport nationwide. Photo: DSB photo archive.



Railway and metro

The railway and metro area, which is handled by the Secretariat's Section of Public Transport, consists of four different units.

- The Danish National Railway Agency constructs and operates the Danish national railway network, including tracks, bridges, platforms and safety, traffic, electricity and tele appliances. It also assigns capacity on the railway network to railway companies. The Danish National Railway Agency was founded in 1997 at the division of the existing DSB into a railway company (DSB) and an infrastructure provider (the Danish National Railway Agency). The purpose of this division was to give consumers a free choice between different transport options by allowing free competition between different railway companies. The agency has around 2,600 employees.
- The Railway Inspectorate prepares regulations and carries out inspections, authorisations and investigations of railway safety in relation to railway companies, railway infrastructure providers, suppliers, advisers etc. The Railway Inspectorate was established as an agency in 1996 and has 24 employees.
- DSB is a railway company that primarily operates railway passenger traffic in Denmark. In addition, DSB can operate as a railway company abroad. In 2001 DSB had almost 156 million passengers. DSB is in part a continuation of the first Danish national railway company from 1885, but was established as an independent public company in 1999 and today is organised as a corporation consisting of a parent company and a subsidiary company, DSB S-Train A/S, that operates traffic on the Copenhagen commuter rail network. DSB has approximately 8,400 employees.
- The Ørestad Development Corporation I/S is a partnership with two areas of responsibility:

 Developing and selling areas in the new Copenhagen district, the Ørestad, and constructing and inviting tenders for operating the Copenhagen metro, which opened in 2002. The Ørestad Development Corporation is owned by the City of Copenhagen (55 percent) and the Danish state (45 percent). It co-owns two other partnerships which together with the Ørestad Development Corporation form the so-called Ørestad project: the Frederiksberg Railway Company I/S (Frederiksbergbaneselskabet I/S) and the East Amager Railway Company I/S (Østamagerbaneselskabet I/S).

Coasts and harbours

The coastal and harbour area, which is handled by the Secretariat's Section of Public Transport and the Section of Aviation, Road Traffic and Coasts, consists of two units.

The Danish Coastal Authority issues guidelines and authorisations in regard to legislation concerning the Danish territorial seas, harbours and coasts. In addition, it constructs and maintains national coastal protection facilities and handles cooperation agreements concerning coastal protection. It also operates several state harbours and lock systems. In addition, the Danish Coastal Authority handles related areas concerning storm surge preparedness etc. It has approximately 160 employees.

The Port of Copenhagen A/S is a state-owned limited company with two assignments and purposes. First, it handles the commercial operation of the port in Copenhagen. Second, it plans and implements the transformation of the port areas that are no longer required for port operations. The operation of the port is run by a separate subsidiary company, Copenhagen Malmø Port A/S, which is owned in equal parts by the Port of Copenhagen A/S and the Swedish-owned Port of Malmø AB.



Copenhagen has an active commercial port. Approximately 20,000 ships touch at the port annually.

Air traffic controllers use advanced technical systems and aviation safety facilities to guide planes safely to take-off and landing.



Aviation

The aviation area, which is handled by the Secretariat's Section of Aviation, Road Traffic and Coasts, consists of four different units.

The Danish Meteorological Institute provides meteorological services for Denmark, the Faroe Islands and Greenland, including services for air, sea and ground transport. It maintains constant meteorological surveillance for civil preparedness purposes – by issuing weather and storm flood warnings etc. – and issues information concerning sea and air currents for scheduling aviation and coastal navigation. In addition, the Danish Meteorological Institute represents Denmark in international organisations and determines the national standard for meteorological measurements. The Danish Meteorological Institute has approximately 380 employees.

NAVIAIR provides air traffic control services – i.e. guides planes safely through Danish airspace and to take-off and landing in major Danish airports. NAVIAIR owns and maintains radar stations, navigation tools, speech and datacommunication facilities and certain buildings. NAVIAIR was separated from the Civil Aviation Authority in 2001 and has approximately 740 employees.

The Aircraft Accident Investigation Board for Civilian Aviation carries out investigations of aviation incidents and accidents in Denmark, the Faroe Islands and Greenland to identify causes of accidents whenever possible. The Aircraft Accident Investigation Board for Civilian Aviation prepares preventive recommendations and is part of a binding international cooperation with accident investigation boards in other countries. The board has eight employees.

The Civil Aviation Authority prepares aviation guidelines and carries out aviation authorisations and inspections – in relation to Danish aircraft, airlines, airfields, engine shops, suppliers and air traffic service units with accompanying technical facilities. In addition, the Civil Aviation Authority owns and operates two state airports. The Civil Aviation Authority was established as an agency in 1938 and became a public company in 1986. Today, it has approximately 260 employees of whom approximately 60 operate the two Danish state airports.

Fixed links and ferries

This area is handled by the Secretariat's Section of Aviation, Road Traffic and Coasts. It consists of four different units.

Sound & Belt Holding is a limited company owned by the Danish state. It consists of the subsidiary companies A/S Storebælt, which established the fixed link across the Great Belt, and A/S Øresund, which established the Danish land facilities at the Oresound Bridge. Today, Sound & Belt Holding operates the Great Belt link and the Danish land facilities at the Oresound Bridge. Sound & Belt Holding also administers the Danish part of the Oresound Link Consortium.

The Oresound Link Consortium was established in 1992 through an agreement between the Danish and Swedish governments. Its original purpose was to plan, finance, own and operate a fixed automobile and railway link between Denmark and Sweden. The link opened in 2000 and is now operated by the Oresound Link Consortium. The Danish and Swedish states each own 50 percent of the Oresound Link Consortium. Danish ownership is administered by Sound & Belt Holding A/S.

BornholmFerries is a state-owned ferry company that operates passenger and freight traffic to and from the Danish island of Bornholm between Rønne-Copenhagen, Rønne-Ystad and Rønne-Sassnitz. The Ministry of Transport today has direct responsibility for operating BornholmFerries which is the last remaining transport company on the Danish state budget. However, BornholmFerries is expected to be established as a limited company. Today, it has approximately 475 employees.

Scandlines AG was established in 1998 at the merger of Scandlines A/S in Denmark and Deutsche Fährgesellschaft Ostsee GmbH (DFO) in Germany. Today, Scandlines AG is the biggest ferry company in the southern Baltic and operates ferry services in Denmark, between Denmark and Sweden, Denmark and Germany, Germany and Sweden and to the Baltic countries and Poland. Scandlines has almost 160,000 annual departures that carry approximately 20 million passengers, 3,5 million automobiles and approximately 900,000 trucks. The Danish Ministry of Transport and Deutsche Bahn AG are joint owners of Scandlines AG with a 50 percent share each.



The fixed link across Oresound was established in 2000. The link has provided a better and faster connection between Denmark and Sweden and has improved economic relations between the two countries.

Roads

The road area, which is handled by the Secretariat's Section of Aviation, Road Traffic and Coasts, consists of three different units.

The Road Accidents Investigation Board carries out in-depth analyses of selected traffic types in order to improve knowledge of road traffic accidents. The board has a secretariat with four employees.

The Road Directorate operates, maintains and constructs the national road network – and maintains a comprehensive view of general needs and developments in the Danish road sector. The operational responsibilities primarily cover enterprise tenders and management in relation to operation and maintenance, road-user service and traffic management, traffic counts, equipment development as well as development and maintenance of data systems. The construction responsibilities primarily cover planning of state road projects, tender and management of enterprises and land acquisition. Finally, the Road Directorate considers complaints and disputes in relation to road legislation and also handles different activities in the total road sector, including preparation of general operations and construction instructions, the so-called road rules. The directorate has approximately 440 employees.

The State Commissioners of Expropriations at the Danish islands and Jutland hold the chair of the national expropriation commissions. The commissioners examine the projects of shifting construction authorities, carry out expropriations and fix and pay compensations and damages. The two commissioners serve as secretariat for the expropriation commissions and have a total of ten employees.

During the past few years the Danish motorway network has undergone significant extension. Today, there are 700 kilometers of motorway in Denmark.





Denmark has approximately 220 garages and inspection halls that carry out regular inspections of all Danish vehicles.

Traffic

The traffic area is handled by the Secretariat's Section of Aviation, Road Traffic and Coasts. It consists of three different units.

- The Road Safety and Transport Agency issues guidelines for vehicle interior, equipment and approvals, assesses the inspection activities of the Danish Motor Vehicle Inspection Office, issues transport permits to freight and bus companies and administers taxi regulations. In addition, the agency supervises the concessionary postal service. The agency was established in 1994 and has almost 70 employees.
- The Road Transport Council settles cases of fundamental or significant general interest in relation to issue, renewal and recall of permits for commercial bus traffic and invoiced freight transport. In addition, the agency determines the conditions for these permits.
- The Danish Motor Vehicle Inspection Office carries out regular inspections and registration inspections of vehicles. It maintains inspection facilities as well as the appropriate IT and technical equipment for the inspections. In addition, the office assists the police in spot checks of vehicles. It also holds driving tests for bigger vehicles and issues special permits for disabled drivers. Finally, the office contributes to police and judicial investigations of serious traffic accidents. The Danish Motor Vehicle Inspection Office has approximately 700 employees.

Post Denmark A/S delivers letters, parcels and other mailings to individuals and companies throughout Denmark. In 2001 95 percent of all regular letters were distributed overnight.



Postal services

The postal area is handled by the Secretariat's Section of Aviation, Road Traffic and Coasts. The area consists of a single unit.

Post Denmark A/S is responsible for operating the Danish national postal service. This includes distribution of letters, parcels and express mailings to all recipients in Denmark. In addition, Post Denmark A/S operates distribution, communication, transport and logistics services, including e-communication, database services, facility services etc. Post Denmark A/S also has a network of branch offices that provide financial services and retail products. It was established as a state-owned limited company in 2002 and had previously functioned as a public company since 1995. Post Denmark A/S has an annual turnover of approximately 1.6 billion Euro (11 billion DKK) and has around 27,000 employees.

Research

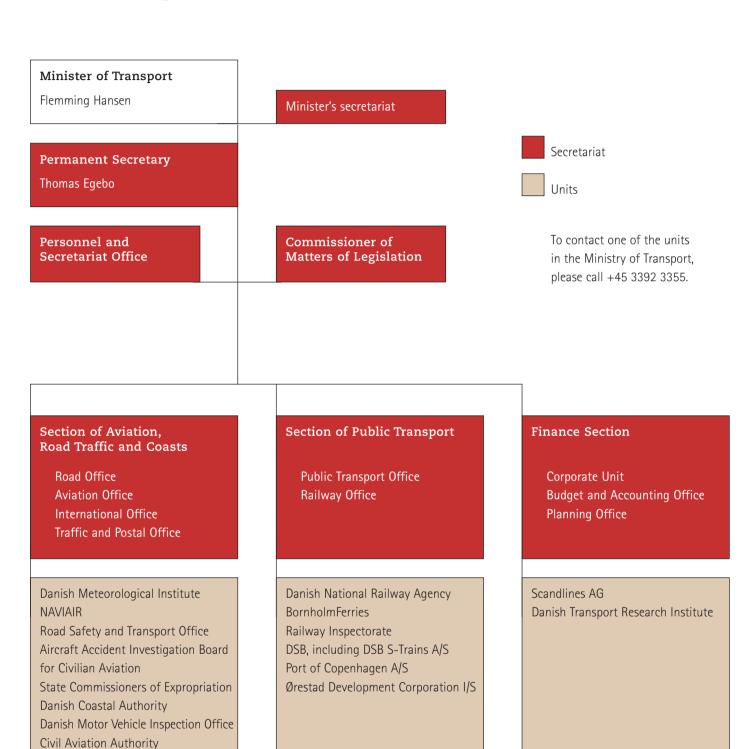
The research area is handled by the Secretariat's Finance Section and consists of a single unit.

The Danish Transport Research Institute is responsible for traffic-related research and reports with particular focus on transport risks, safety, economics and models. On this background the institute advises the relevant authorities. The Danish Transport Research Institute was established as a research institute under the Ministry of Transport in 2002. It has 30 employees of whom 27 work with research.

Organisation chart

Road Directorate
Post Denmark A/S

Sound & Belt Holding A/S Oresound Link Consortium Road Transport Council



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